

I/8824/2024

F. No. 14012/17/2023-PVTG
Government of India
Ministry of Tribal Affairs

Shastri Bhawan, New Delhi

Dated: 11th January, 2024

To,

1. The Chief Secretary of 18 States & 1 UT (as per list)
2. The Principal Secretary / Secretary (in charge of) Tribal Development of 18 States & 1 UT (as per list)
3. The Commissioner / Director, Tribal Development of 18 States & 1 UT (as per list)

Sub: Implementation Guidelines for Multi Purpose Centers under Pradhan Mantri Janjati Adivasi Nyaya Maha Abhiyan (PM JANMAN) – regarding

Sir/ Madam,

In reference to above mentioned subject, the implementation guidelines with regard to multi-purpose centres under Pradhan Mantri Janjati Adivasi Nyaya Maha Abhiyan (PM JANMAN) is forwarded herewith for information and implementation during the Mission period (2023-24 to 2025-26).

Signed by Vaibhav Goyal

Yours faithfully
Date: 12-01-2024 10:23:23

Reason: Approved
(Vaibhav Goyal)
Director

Encl: As above

Copy forwarded for Information and necessary action to:

- i. CEO, NITI Aayog, New Delhi
- iii. The Secretary(s) to Government of India, Central Ministries / Departments (All)
- ii. The Secretary, National Commission for STs
- iii. The Director, Tribal Research Institutes (as per list)

Copy forwarded for information to:

- i. PS to Hon'ble MTA and PS to Hon'ble MoSs (TA)
- ii. PPS to Secy (TA)
- iii. All Bureau Heads, MoTA
- iv. CMD, NSTFDC; MD, TRIFED and Commissioner, NESTS
- v. Directors / Deputy Secretaries, MoTA
- vi. NIC, MoTA for uploading on website of MoTA

List of States / UT

1. Andhra Pradesh
2. Andaman & Nicobar Islands
3. Bihar
4. Chhattisgarh
5. Gujarat
6. Jharkhand
7. Karnataka
8. Kerala
9. Madhya Pradesh
10. Maharashtra
11. Manipur
12. Odisha
13. Rajasthan
14. Tamil Nadu
15. Telangana
16. Tripura
17. Uttar Pradesh
18. Uttarakhand
19. West Bengal

MULTI-PURPOSE CENTRE (MPC) UNDER PM JANMAN

IMPLEMENTATION GUIDELINES

FOR STATE GOVERNMENTS / UT ADMINISTRATIONS



**Government of India
Ministry of Tribal Affairs**

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MULTI PURPOSE CENTRES

1. Background:

The PM JANMAN aims at the targeted development of 75 Particularly Vulnerable Tribal Groups (PVTGs) residing in 18 States and a UT, who were unreached by the schema underlying the interventions of Ministries/Departments, and therefore require multi-sectoral handholding through this Mission. Towards this objective, the Government of India has approved this Mission with an outlay of Rs. 24000 Crores and focuses on 11 critical interventions related to 9 key Ministries. The construction of **Multipurpose Centres (MPC)** is one of the interventions under the PM JANMAN aimed at providing multiple services to small PVTG habitations under one roof that were previously deprived of services due to non-fulfilment of the criteria under various schemes.

2. Objectives of MPC:

- a) To improve the overall health and nutrition status of the PVTG community by providing accessible services through Anganwadi worker, ANM, and ASHA worker interventions.
- b) To provide services like VDVK centres, skill centre and inputs related to various social, economic, and health issues within the community, facilitating informed decision-making
- c) To streamline and simplify access to various government services by providing a centralized single window service centre with a comprehensive resource directory.

The Ministry of Tribal Affairs (MoTA) will provide financial grant upto Rs.60 lakh to the State Governments /UT Administrations through the Tribal Welfare Department of the State for the construction & establishment of MPCs. The identification of location of MPC are given below:

3. Criteria for identification of location in PVTG habitation/villages:

3.1. Criteria for identification of location in PVTG habitation/villages. The identification of location of MPCs may be done in villages/habitations having 50-100 PVTG population which do not have VDVK centres and Skill Centres. The state will update data of habitation wise survey on PN JanMan Gatishakti portal.

- (i). The state will decide on locations of the MPC based on following preference criteria.
 - a) Preference 1: May prioritize PVTG habitations/hamlets which are not having Anganwadi Centre (AWC) and Health Sub-Centres.
 - b) Preference 2: PVTG habitations/hamlets which are not having Health Sub-Centre.
 - c) Preference 3: PVTG habitations/hamlets which are not having Anganwadi Centres

ii. While locating, State nodal department will give priority to habitations which are exclusively PVTG habitations.

iii. During finalization of the location, a stakeholder consultation may be conducted at Gram Sabha/Panchayat level for type of land, location of the MPC, design, and construction oversight so as to build community ownership.

4. Land requirement: Approximately half acre of land may be provided for MPC by the state government. Following preference criteria may be used for provision of land.

- i. The concerned State/UT will allot land for the construction of MPC.
- ii. State may consider diversion of forest land under the Forest Right Act section 3 (2) for community benefit (**Annexure-1**), or
- iii. If not available, private land may be taken as donation and ownership shall be subsequently transferred in name of Gram Panchayat

The criteria of half acre is only indicative which may be relaxed depending upon the availability of land in particular habitation/village. However, the land should be sufficient to accommodate construction of 2200 sq ft and circulation area and activities required for Vandhan Vikas Kendra/vocational training.

5. Activities/Services provided through MPC: The rationale behind Multipurpose Centre (MPC) is to use it for multiple services including nutrition, health, Skill & Vocational education, value addition, financial inclusion, community cultural events etc., in the PVTG habitations/Villages through the following concern frontline workers:

Sl.N	Type of Service	Service Provider	Indicative Services
1	Nutrition	Anganwadi worker	ICDS services: supplementary nutrition, health & nutrition check-up, Immunization, non-formal education for children in pre-school, health and nutrition education, referral services.
2	Health	ANM, ASHA	Health services: village health and nutrition day, Treatment of patients with any minor illness, who come to seek her services and referral of high-risk pregnancies, sick neonates and other emergencies, organisation of health camps through MMUs.
3	Skill & vocational education	Rural Self Employment	On site trainings: agriculture and allied activities like dairy, poultry, apiculture, horticulture, sericulture, mushroom

SL.N	Type of Service	Service Provider	Indicative Services
		Training Institutes/ Skill Development	cultivation, floriculture, fisheries, etc (skill trainings need to NSQF compliant)
4	Livelihood Generation	VDVKs	Value addition of NTFP produces, Training and capacity building, Tool kits, packaging & branding, Market linkages.
5	Financial Inclusion	Corporate BC (NRLM)	Financial literacy, banking services, aadhar linkage, bank linkages, public life insurance schemes i.e. PMJJBY & PMSBY etc.
6	Community cultural programmes	Gram Panchayat/ Traditional leaders	Organisation of cultural festivals, celebrations, traditional music, dance, and art forms.
The integrated nature of MPC will require linkages with the other schemes/departments like Health, WCD, NRLM, Panchayati Raj and Tribal welfare etc. Towards this, the Guidelines envisage support of the Gram panchayat and the district line department officials to provide necessary support towards providing services to the PVTG communities under the MPCs.			

6. Allocation of Human Resources: The Tribal Welfare Department of the state will coordinate with State Women and Child Development Department and Health department for provision of Angawadi worker and ANM worker in the MPC. The District Collector, PO ITDA/ITDP and district level Coordination Committee (DLCC) will regularly monitor the availability of manpower and operations of MPCs. It is suggested that the ANM and Anganwadi worker is selected from amongst the community residing in PVTG habitation/village. The Block Team will ensure the attendance of designated staff.

7. Operation & Management: The State Government led by Tribal welfare Department may assign a department /agency like the Panchayati Raj for operation and management of the MPC including payment of electricity and water bill, maintenance of toilet, waste management etc. State Government may empanel suitable support agencies like NABARD as per prescribed procedure for running and maintenance of MPCs and VDVks. It is suggested that the Gram Sabha at the habitation level (or village level) may be associated to oversee the management of MPC. It is suggested that the concerned department /agency may be authorised to bear Operation & Management through 15th Finance Commission Grant, etc. VDVks will also play a role in using as well as maintaining this facility including the equipment created for their purpose. The Gram Sabha may consider levying user charges for running and maintenance of MPC where possible. The Gram Sabha may constitute MPC management committee comprising of 5 persons from the community. The Anganwadi worker, ANM and 2 members from VDVk will also be member of the committee.

8. Construction of MPC: The MPC will be constructed on suitable land of around half an acre, which can have construction of about 2200 sq.ft. and adequate circulation area .

Details of the building specifications of Muti-Purpose Centre (MPC)

Specifications for Construction of MPC are mentioned below:

- Common Hall for 100 persons = 1000 sq ft
- ANM Centre = 120 sq ft
- Anganwadi = 120 sq ft
- Classroom = 120 sq ft
- Office = 120 sq ft
- Total = 1480 sq ft
- Add for circulation area @ 35% = 1998 sq ft
- Men TOILET+ Woman toilet = 125 sq ft
- Grand Total 2123 say 2200 sq ft

The details of the building specifications are given at **Annexure 2**. States/UTs may develop affordable, culturally and ecologically suitable sensitive designs for MPC as per local needs and requirement. Few sample designs have been given in Annexure 2, which are indicative. However, state may use design as per local needs and availability of local building material. The state may get the design changed as per local requirement and may see that provision of kitchen for Anganwadi, Store for drugs etc, room for Vandhan Kendra for keeping machinery, tool and equipment is there. Till completion of the construction of MPC, state may use any public building available in habitation or village.

In order to optimally utilize, MPC for various activities availability of water, electricity, toilet, drain, solar, Rainwater harvesting, waste management and garbage disposal should be done with community participation.

9. Formulation of proposal for MPC: The proposal to the ministry complying with the requirements given in **Annexure 3** will be submitted by Secy/Pr Secy, Tribal Welfare Department. It may be approved by DLCC before sending through Tribal Welfare Department to MoTA.

Ministry has given a facility in PM Gatishakti Portal to Pr Secy/ Secy Tribal Welfare for submitting online details for submission of proposal. The facility also has provision for approvals by MoTA, uploading physical and financial progress. The Pr Secy/Secy have been issued Login ID for the same.

10. Approval Process:

The proposal will be examined by the division associated with PM JANMAN before sending for approval of the Committee chaired by the Mission Director/JS ,of PM JANMAN. Approval will be communicated to states after financial concurrence of the Internal Finance Division (IFD).

11. Fund Released Mechanism: 100% Grants {upto Rs 60 lakh per MPC (only for construction)} will be provided by Ministry of Tribal Affairs under the PM JANMAN. Recurring costs related to services such as deployment of workers in Anganwadi, ANM & ASHA services, and ensuring the availability of drugs will be provided by the respective line Ministries/Departments and State Governments, as per guidelines issued for PM JANMAN.

(ii). MoTA will transfer the funds to State nodal department/ Tribal Welfare Department who in turn will authorize funds to District Collector/District Magistrate or the Implementing agency as decided by the state Government.

(iii). The financial assistance to the States/UTs will be released in two instalments. The first Instalment will be of 50%. The final instalment will be released after receiving the Statement of Expenditure (SoE) and Utilisation Certificate (UC) of the grant from them and utilization of funds by the statement as per guidelines issued by DOE for SNA accounts.

12. Administration of the scheme

- a) At the national level, MoTA would be responsible for budgetary regulation and administration of the MPC under PM JANMAN scheme. The MPC of PM JANMAN scheme will be implemented by the Tribal Welfare Department coordinating with other Line Departments under overall supervision of MoTA.
- b) At the State level, the Department of Tribal welfare/development will be responsible for overall direction and implementation of the MPC under the PM JANMAN scheme.
- c) At the District level, the District Collector/District Magistrate will be responsible for overall implementation and monitoring -function of the MPC under the PM JANMAN scheme.
- d) At the MPC level, the concerned department or agency nominated by the state along with the MPC management committee will be responsible for functioning of the MPC under the PM JANMAN scheme under the supervision of Gram Panchayat.

13. Monitoring and supervision committees

- a) At national level, Mission Steering Committee of PM JANMAN comprising the Secretary of the Ministry of Tribal Affairs (MoTA) and secretaries from the relevant line ministries will also monitor and evaluate the functioning of all MPC at every six months.
- b) At State Level, the existing State Level Coordination Committee (SLCC) for convergence, led by the Chief Secretary, will be monitoring the progress, and functioning of MPCs and address issues and challenges encountered during implementation. This is apart from the regular Supervision by Tribal Welfare and other User Departments .
- c) At District Level, the monitoring of MPC activities will be overseen by the existing District Level Coordination Committee (DLCC) for convergence, chaired by the

District Collector. The DLCC will conduct monthly reviews to assess the progress of the MPC activities under the PM JANMAN. DLCC will also take feedback from stakeholders including PVTG community members to raise concerns, suggest improvements related to MPC operations & services for improvement in operations and implementation of MPCs.

- d) MoTA will also prescribe KPIs and reporting formats for the States and DMs to report

14. Updation of data on PM Gati Shakti Portal

The Ministry of tribal Affairs will update data related to administrative approval and financial sanction on PM Gati Shakti Portal. The state will be required to update physical and financial progress on Gati Shakti portal. The State may utilize manpower from the State PMU for updating the data of physical and financial progress. The funds for State PMU will be provided to state as per existing guidelines of State PMU under the scheme 'Administrative Cost to States/UTs'.

15. Relaxation of Guidelines

The guidelines may be amended or relaxed with the approval of Hon'ble Minister of Tribal Affairs depending on the administrative requirement of the scheme.

Forest rights of Forest dwelling Scheduled Tribes and other traditional forest dwellers under Forest Right Act-2006, Section 3 (2):

Forest Rights Act, 2006

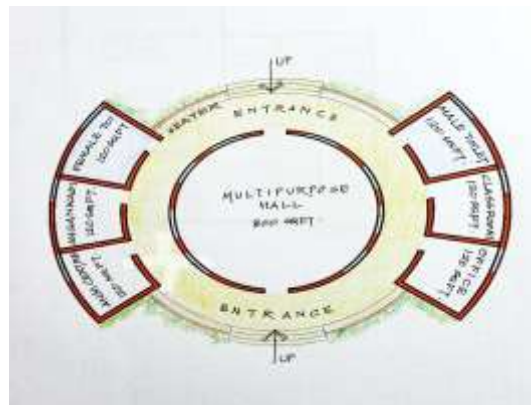
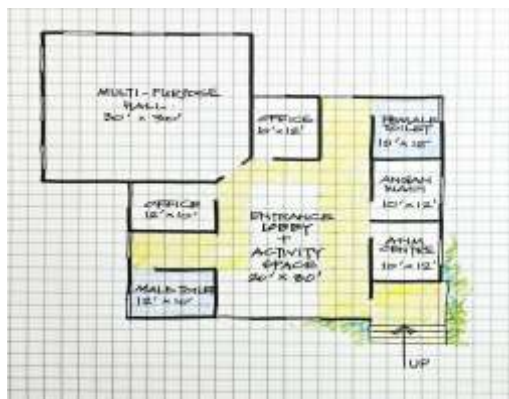
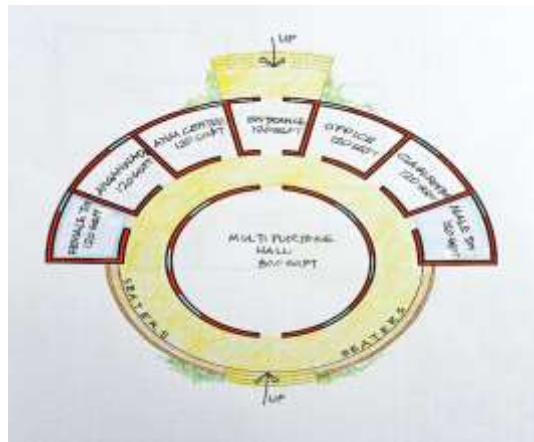
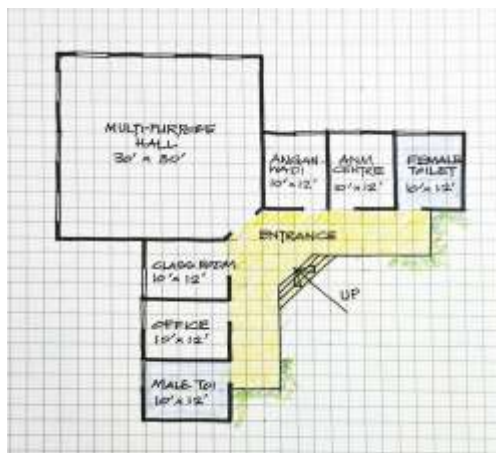
- (2) Notwithstanding anything contained in the Forest (Conservation) Act, 1980, the Central Government shall provide for diversion of forest land for the following facilities managed by the Government which involve felling of trees not exceeding seventy-five trees per hectare, namely:- 69 of 1980
- (a) schools;
 - (b) dispensary or hospital;
 - (c) anganwadis;
 - (d) fair price shops;
 - (e) electric and telecommunication lines;
 - (f) tanks and other minor water bodies;
 - (g) drinking water supply and water pipelines;
 - (h) water or rain water harvesting structures;
 - (i) minor irrigation canals;
 - (j) non-conventional source of energy;
 - (k) skill up-gradation or vocational training centers;
 - (l) roads; and
 - (m) community centers:
- Provided that such diversion of forest land shall be allowed only if, -
- (i) the forest land to be diverted for the purposes mentioned in this subsection is less than one hectare in each case; and
 - (ii) the clearance of such developmental projects shall be subject to the condition that the same is recommended by the Gram Sabha.

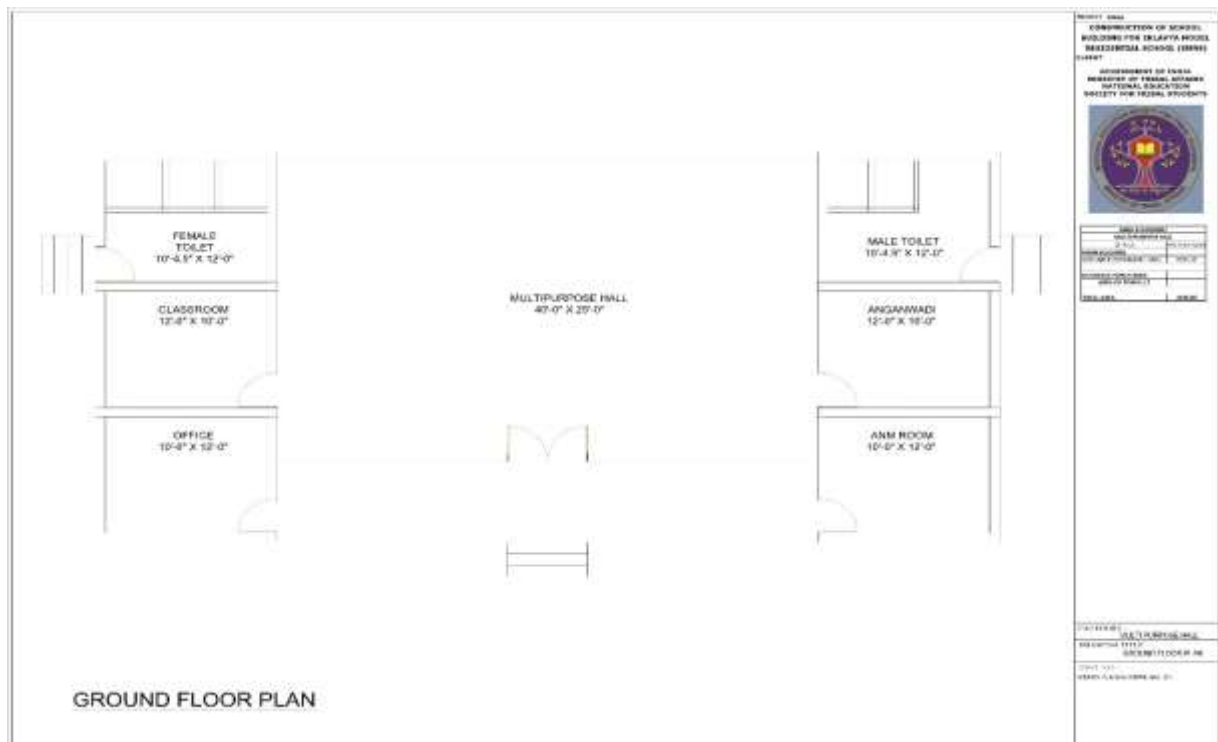
Indicative designs only-Details of the building specifications of Muti-Purpose Centre (MPC)

Specifications for Construction of MPC are mentioned below:

- SOA for 100 persons = 1000 sq ft
- ANM Centre = 120 sq ft
- Anganwadi = 120 sq ft
- Classroom = 120 sq ft
- Office = 120 sq ft
- Total = 1480 sq ft
- Add for circulation area @ 35% = 1998 sq ft
- Bath+ Men TOILET+ Woman toilet = 125 sq ft
- Grand Total 2123 say 2200 sq ft

Construction cost for MPC = Rs. 60,00,000.00





Annexure-3**Check List for Sending proposal for Setting up Multi-Purpose Centre (MPC)**

SL. N	Activities/Description	Status (Y/N)
1	Location of the MPC with approval of Gram Sabha if required	(Y/N)
2	Details of identified land furnished	(Y/N)
2.1	Details of Land (land should be free from all encumbrances, ownership)	(Y/N)
2.1.1	Location of the land	(Y/N)
2.1.2	Area of the land	(Y/N)
2.2	Approval of State Government (PSTWD)	(Y/N)
2.3	Name of the Agency identified by State/District for construction	(Y/N)
2.4	State/District has entered in MOU with the identified Agency	(Y/N)
3	Registration of District Magistrate/District Collectors/Agency on PFMS portal have been done	(Y/N)
4	Approval of Proposal by committee chaired by District Magistrate/District Collectors	(Y/N)

Post sanction actions
Design
Water, electricity availability, solar, soak pit
Construction implementation plan
Management Plan- identification and posting of AWW, ANM, linkage with VDVK
Maintenance Plan along with payment of recurring cost